

**Public Debt Department** 

# State budget borrowing requirements' financing plan and its background

December 2023

### THE MOST IMPORTANT INFORMATION

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### I. MACROECONOMIC SITUATION

**Gross domestic product of Poland** constant prices, seasonally adjusted data (sa) source: GUS, Eurostat

In 2023, GDP has been on an upward trend (qoq, sa). In the Q3, economic activity surged by 1.5%, following a 0.3% increase in the Q2. Household consumption growth (qoq, sa) accelerated and was slightly higher than a year ago. Consumer demand was supported by positive dynamics of real disposable income of households (good situation on the labour market, high wage growth and lower inflation) accompanied by improvement in consumer confidence. Investments were resistant to unfavourable macroeconomic conditions (uncertainty, higher nominal interest rates) and have remained in the upward trend since the Q3 of 2021. On the other hand the decline in foreign trade turnover, especially imports deepened significantly.

#### **Contributions to Polish GDP growth** average prices of the previous year (py), yoy

source: GUS, MoF own calculation

In the third quarter of 2023 GDP was 0.5% (py) higher than a year earlier. Household consumption and investment were respectively 0.8% and 7.2% higher than in the third quarter of 2022. Contribution of inventories was strongly negative (-7.7 pp). Weaker dynamics of domestic demand weighted on imports growth and in consequence net exports positive contribution to GDP growth amounted to 5.9 pp.

## Polish gross external debt position percent of GDP

source: NBP, GUS, MoF own calculation

At the end of the second quarter of 2023 gross external debt reached EUR 371.0bn (53.0% of GDP) and was EUR 16.8bn higher than in the previous quarter. The share of general government sector debt in total debt increased slightly to 26.5%. At the end of September 2023 official reserve assets reached EUR 169.7bn and remained broadly adequate, covering about 5 months of imports.

#### Current account balance

percent of GDP, in 12-month terms source: NBP, GUS, MoF own calculation

In September, according to preliminary data, Poland's C/A balance was positive and amounted to 0.6% of GDP (in 12-month terms). Goods balance recorded surplus for the ninth month in a row, mainly due to a large reduction in the negative balance in fuels, intermediate and capital goods. In recent months this was accompanied by a deterioration in nominal trade dynamics (yoy, both exports and imports) influenced by the weakening of external and domestic demand and a decline in transaction prices. Positive trend in goods balance was partially offset by slight deterioration of primary income balance.

-8

-10

IX'21 XI'21

1'22

111'22



goods services primary income secondary income CAB

V'22 VII'22 IX'22 XI'22 I'23 III'23 V'23 VII'23 IX'23

### I. MACROECONOMIC SITUATION

#### Harmonised unemployment rate percent, seasonally adjusted data source: Eurostat

The harmonized unemployment rate (sa) amounted to 2.8% in October 2023 and it was at the same level as in five previous months and by 0.2 pp. lower than a year earlier. It was by 0.2 pp. higher than the historically lowest level recorded in February 2023. The unemployment rate in Poland is currently clearly lower than the average in the EU-27 and the euro area (6.0% and 6.5%, respectively). In October 2023, among the EU countries, only in Malta the unemployment rate was lower than in Poland.

## Monthly indicators of the real sector sold production in constant prices.

non-seasonally adjusted (nsa) source: Eurostat, GUS, MoF own calculation

In October 2023 industrial production decreased by 0.1% (mom, sa) and was 1.6% higher than a year ago (nsa). Data were in line with market expectations. Construction production decreased by 1.1% (mom, sa). Its level was by 9.8% (nsa) higher than a year ago. The data were slightly below market expectations. Retail sales incereased the fifth time in a row (mom, sa MoF). The sales level was by 2.8% (nsa) higher than a year ago. The data were well above market expectations.

#### Inflation

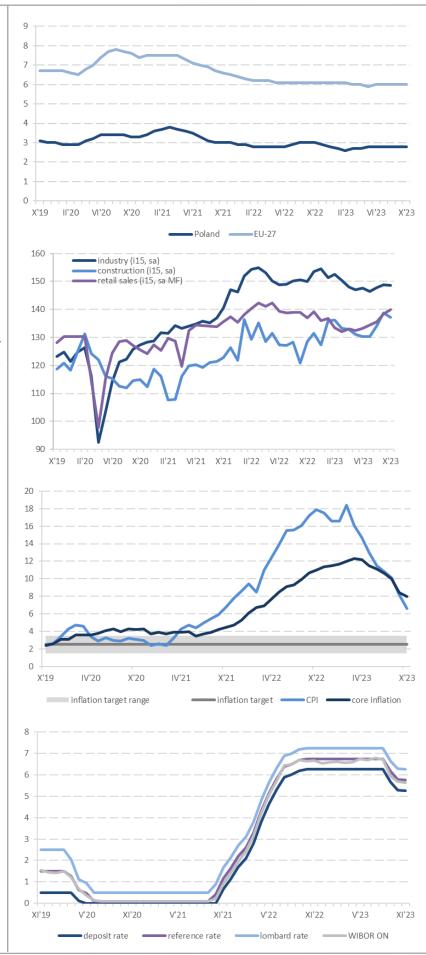
percent, yoy source: GUS, NBP

In October 2023, like in previous months, inflation rate decreased significantly and achieved 6.6% (yoy). Fall in inflation rate was caused both by the statistical effect of significant price increase a year before and by energy price drop just in October (mom). Annual rate of food prices was higher by 8.0% (yoy), energy by 0.4% and core inflation diminished to 8.0%. In November according to preliminary data inflation decreased to 6.5% (i.e. slightly below market expectations). In October producer prices were lower than a year before by 4.1% and since February 2023 this pace lowered by 24.2 pp. Decline of PPI index was mainly caused by the drop of commodity prices on international markets and strengthening of the zloty.

#### NBP interest rates

percent, end of period source: NBP, Refinitiv

In November 2023, the Monetary Policy Council left NBP interest rates unchanged. Reference rate was kept at 5.75%, lombard rate at 6.25%, while the deposit rate remained at 5.25%. The Council stated that the decision was driven by adjustment in the NBP interest rates introduced in recent months (a total 1 p.p. cut over September and October 2023), and by uncertainty about a future course of fiscal and regulatory policies and their impact on inflation.



## **II. STATISTICAL DATA**

	Unit	2022			2023		
	Unit	Q02	Q03	Q04	Q01	Q02	Q
P Cross demostic product	V-V			<b>^</b> -			
Gross domestic product	YoY QoQ SA	6.3 -0.8	4.1 0.6	2.5 -2.3	-0.3 1.1	-0.6 0.3	0
Final consumption expenditure of the households sector	YoY	-0.8	2.9	-2.3	-2.0	-2.8	0
	QoQ SA	1.2	-1.4	-2.1	-0.1	1.0	2
Final consumption expenditure of the general government sector	YoY	3.8	3.0	-6.2	-0.3	2.2	3
	QoQ SA	0.6	0.1	-9.0	10.6	1.0	1
Gross fixed capital formation	YoY	6.5	2.5	5.6	6.8	10.5	7
	QoQ SA	1.3	0.6	1.8	2.1	2.2	1
Exports of goods and services	YoY	6.7	9.8	4.5	3.8	-3.2	-11
Imports of goods and convision	QoQ SA	2.8	1.7	-0.7	-0.5	-3.6	-6
Imports of goods and services	YoY QoQ SA	8.7 2.1	8.2 1.0	1.6 -2.1	-3.2 -3.5	-6.8 -2.3	-20 -13
Gross value added	YoY	6.3	4.4	-2.1	-3.5	-2.3	-13
	QoQ SA	-0.7	1.0	-2.5	1.6	0.5	
ontribution to GDP growth		10			10		,
Final consumption expenditure of the households sector	pp	4.8 0.7	1.6 0.6	0.5 -1.2	-1.3 -0.1	-1.6 0.4	(
Final consumption expenditure of the general government sector Gross fixed capital formation	pp pp	1.0	0.8	-1.2	-0.1	1.5	
Changes in inventories	pp	0.5	0.4	0.4	-4.4	-3.0	-
Balance of trade turnover	pp	-0.7	1.1	1.6	4.6	2.1	
Gross value added	рр	5.4	3.8	2.7	0.8	0.6	
P structure	0/ af ODD	F0.4	F7 0	F0.4	50.0	F7 0	-
Final consumption expenditure of the households sector Final consumption expenditure of the general government sector	% of GDP % of GDP	59.4 18.4	57.9 18.0	50.4 19.1	59.8 17.3	57.3 18.5	5
Gross fixed capital formation	% of GDP	15.3	16.1	22.1	17.3	16.2	1
Changes in inventories	% of GDP	3.6	5.8	5.9	2.3	0.3	-
Exports of goods and services	% of GDP	65.9	63.0	59.6	63.7	59.2	5
Imports of goods and services	% of GDP	63.6	61.9	58.1	56.7	52.5	4
		0000					
	Unit	2023 M05	M06	M07	M08	M09	Ν
lance of payments		WUJ	INIOO	IVIO 7	INIOO	14109	
Goods: exports (EUR)	YoY	3.8	3.5	0.2	-2.3	-4.3	
Goods: imports (EUR)	YoY	-5.3	-6.0	-7.3	-11.9	-14.8	
Current account balance <sup>1)</sup>	% of GDP	-0.2	-0.1	0.0	0.3	0.6	
Balance on goods <sup>1)</sup>	% of GDP	-1.3	-1.0	-0.7	-0.3	0.2	
Official Reserve Assets	EUR m	165 176.1	166 802.8	164 831.2	167 517.7	169 696.4	165 83
lation							
Consumer Price Index (CPI)	YoY	13.0	11.5	10.8	10.1	8.2	
Core inflation (CPI excluding food and energy prices)	YoY	11.5	11.1	10.6	10.0	8.4	
Producer Price Index (PPI)	YoY	2.8	0.3	-2.1	-2.9	-2.7	
Sold production of industry <sup>2)</sup>	YoY	-2.8	-1.1	-2.3	-1.9	-3.3	
	MoM SA	-2.0	-1.1	-2.3	0.9	0.7	
Construction and assembly production <sup>2)</sup>	YoY	-0.6	1.6	1.1	3.5	11.5	
	MoM SA	-1.3	-0.6	0.0	3.0	3.7	
Manufacturing PMI	SA	47.0	45.1	43.5	43.1	43.9	4
useholds and labour market							
Retail sales <sup>2)</sup>	YoY	-6.8	-4.7	-4.0	-2.7	-0.3	
	101	-0.0	-4.7	-4.0	-2.1	-0.3	
Average paid employment in enterprise sector	YoY	0.4	0.2	0.1	0.0	0.0	
	MoM	-0.1	-0.1	0.0	-0.2	-0.1	
Average monthly gross wages and salaries in enterprise sector (real)	YoY	-0.7	0.4	-0.3	1.7	2.0	
	MoM	-3.4	2.1	2.2	-1.6	0.6	
Harmonised unemployment rate (Eurostat)	%, SA	2.8	2.8	2.8	2.8	2.8	
Data in 12-month terms Constant prices. Data for units in which the number of employed persons exceeds 9 persons							
urce: GUS, NBP, Eurostat, IHS Markit, MoF calculation based on NBP, GUS data							
	Unit	2023					
	Unit	M06	M07	M06	M07	M08	1
te Treasury debt							
State Treasury debt (acc. to the place of issue criterion)	face value, PLN m		1 266 579.5	1 277 476.1	1 271 360.0	1 278 076.6	1 306 12
Domestic debt	face value, PLN m	953 625.1	966 523.6	984 906.5	991 051.8	993 645.7	1 009 4
Foreign debt	% face value. PLN m	75.9 302 579 7	76.3	202 560 7	78.0	284 430 0	206.7
Foreign debt	face value, PLN m %	302 579.7 24.1	300 055.8 23.7	292 569.7 22.9	280 308.3 22.0	284 430.9 22.3	296 7
	/0	24.1	23.7	22.9	22.0	22.3	4
	Unit	2022				2023	
	Viik	Q01	Q02	Q03	Q04	Q01	(
blic debt (domestic definition)							
Public debt (acc. to the place of issue criterion)		1 137 020.3		1 181 504.9	1 209 495.8	1 209 849.6	1 241 59
Domestic debt	face value, PLN m	860 547.2	887 989.3	875 322.0	896 573.3	898 170.0	925 36
Foreign debt	%	75.7	75.6	74.1	74.1	74.2	216.00
Foreign debt	face value, PLN m %	276 473.1	287 347.6	306 182.9	312 922.5	311 679.6	316 23
	70	24.3	24.4	25.9	25.9	25.8	2
eneral Government debt (EU definition)							

Gross borrowing requirements

Total: PLN 288.8 bn, of which:

domestic debt redemptions 109.0

net requirements 150.6

In December there will be no funds transferred from the State budget to the market related to

T-securities (neither TS redemptions nor interest payments).

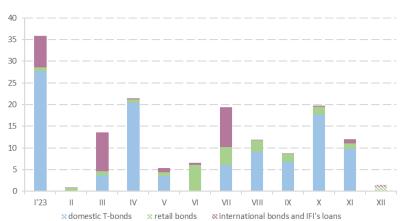


## Gross borrowing requirements in 2023 as of November 30, 2023, PLN bn

The State budget borrowing requirements for 2023 (acc to the amended Budget Act) have been fully funded.







#### Flows of funds between the domestic market and the budget\* as at the end of month, PLN bn

There will be no funds linked to wholesale TS

There will be no funds linked to wholesale TS redemptions and interest payments transferred to the market until the end of this year.

figures include sale, redemptions and interest payments on wholesale T-securities; monthly financing plans will depend on market situation and feedback from investors thus the detailed schedule of monthly flows to budget in the following months is not presented.

## State Treasury debt redemptions in 2023

as at the end of month, nominal amount, PLN bn The nominal amount of debt to be redeemed in

- 2023 (as of November 30, 2023), is equal to PLN 1,5bn, including:
- T-retail bonds: PLN 1.0bn,
- bonds and loans incurred on foreign markets: PLN 0.5bn.

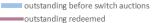


#### Reducing refinancing risk connected with redemptions of domestic TS maturing in 2023 and 2024 as of November 30, 2023, nominal amount, PLN bn

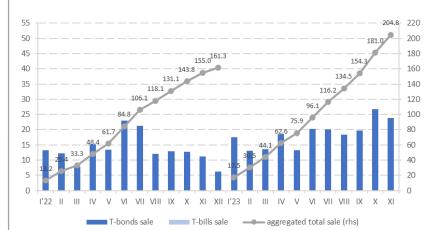
Buy-back of T-bonds maturing in 2023 and 2024 (by switch):

- PS0123: PLN 11.3bn (35% of the issuance),
- OK0423: PLN 1.4bn (6% of the issuance),
- DS1023: PLN 9.1bn (34% of the issuance),
- WZ0124: PLN 11.3bn (48% of the issuance),
- PS0424: PLN 5.2bn (16% of the issuance),
- WZ0524: PLN 9.2bn (36% of the issuance),
- OK0724: PLN 2.8bn (15% of the issuance),
- PS1024: PLN 1.4bn (4% of the issuance).

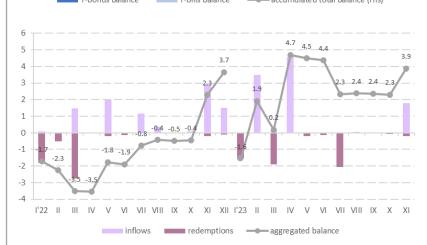




NNNN currently outstanding to be redeemed







Sale of domestic TS in 2022 and 2023 settlement date, nominal amount, PLN bn

In the period of I-XI 2023 aggregated total sale of T-bonds amounted to PLN 204.8bn versus PLN 155.0bn in the same period of 2022. T-bills were not sold.

## Balance of domestic TS in 2022 and 2023

settlement date, nominal amount, PLN bn

In the period of I-XI 2023 indebtedness in:

- T-bonds increased to PLN 92.8bn versus increase of PLN 37.4bn in the same period of 2022,
- no indebtedness in T-bills.

The figures also include the amounts of T-bonds issued and transferred by the Minister of Finance on the basis of other acts than the Public Finance Act.

#### External financing in 2022 and 2023

bonds issued on foreign markets and loans received from IFIs, settlement date, EUR bn

Net financing on foreign markets in the period of I-XI 2023 was positive and amounted to EUR 3.9bn, which resulted from:

- positive balance of T-bonds issuance of EUR 4.5bn,
- negative balance of loans incurred from IFIs at the level of EUR 0.6bn.

## MOF

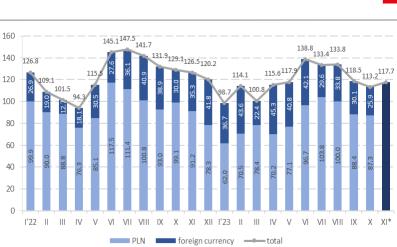
# Funds in PLN and foreign currency on the budgetary accounts at the end of month

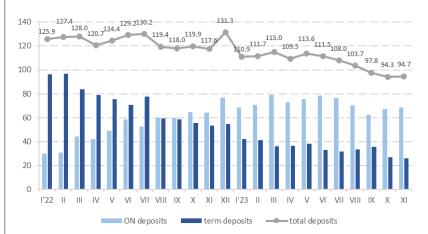
funds financing the borrowing needs, PLN bn At the end of November 2023 there was the equivalent of PLN 117.7bn on the budgetary accounts. The funds ensure liquidity in borrowing needs financing.

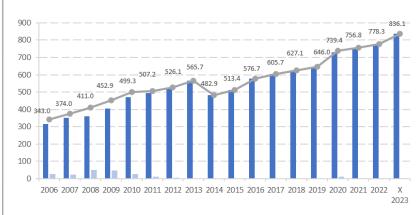
\* Estimated data.

## Consolidation of public finance sector liquidity management PLN bn

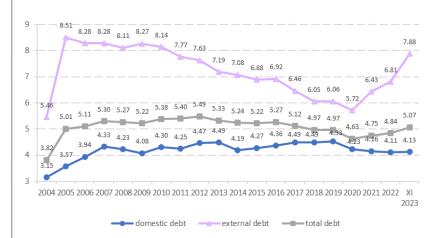
At the end of November 2023 funds accumulated within the consolidation of public finances liquidity management amounted to PLN 94.7bn, of which PLN 26.1bn was as term deposits and PLN 68.6bn on ON deposits.











## Structure of domestic marketable debt PLN bn

At the end of October 2023 the marketable domestic debt after consolidation within the State Treasury amounted to PLN 836.1bn comparing to PLN 778.3bn at the end of 2022.

#### Average maturity

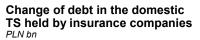
years

At the end of November 2023 the average maturity of domestic debt amounted to 4,13 years (while at the end of 2022 it was 4,11 years). The average of total debt amounted to 5,07 years (4,84 years at the end of 2022).

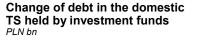


#### Change of debt in the domestic TS held by banks PLN bn

In the period of I-X 2023 there was an increase of debt by PLN 57.6bn comparing to PLN 12.0bn decrease during the same period of 2022. Banks' holdings reached the level of PLN 485.7bn.



In the period of I-X 2023 there was an increase of debt by PLN 2.4bn comparing to PLN 2.6bn increase during the same period of 2022. Insurance companies' holdings reached the level of PLN 62.0bn.

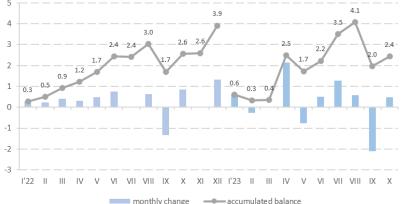


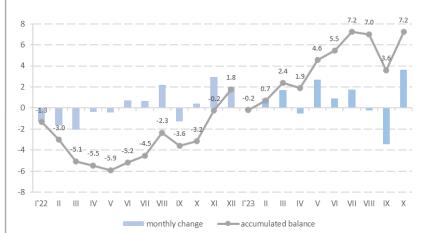
In the period of I-X 2023 there was an increase of debt by PLN 7.2bn comparing to PLN 3.2bn decrease during the same period of 2022. Investment funds' holdings reached the level of PLN 54.3bn.

#### Change of debt in the domestic TS held by foreign investors PLN bn

In the period of I-X 2023 there was a decrease of debt by PLN 16.1bn comparing to PLN 23.4bn increase during the same period of 2022. Foreign investors' holdings reached the level of PLN 130.1bn.









#### Geographical distribution of the domestic TS held by non-residents as of October 31, 2023, the chart presents data excluding omnibus accounts

The non-residents' share in the domestic Treasury securities market increased by PLN 0.4bn in October 2023. The foreign investors' portfolio amounted to PLN 130.1bn, which constituted 13.8% share in total debt in TS (13.9% in the previous month).

Change of debt in the domestic TS held by non-residents by regions

change in October 2023, mom, PLN bn, the chart presents data excluding omnibus accounts

In October 2023 the highest increase was noted by investors from Europe — eurozone (PLN 0.9bn). The highest decrease was noted by Asia (excl. Middle East) (PLN 0.8bn).

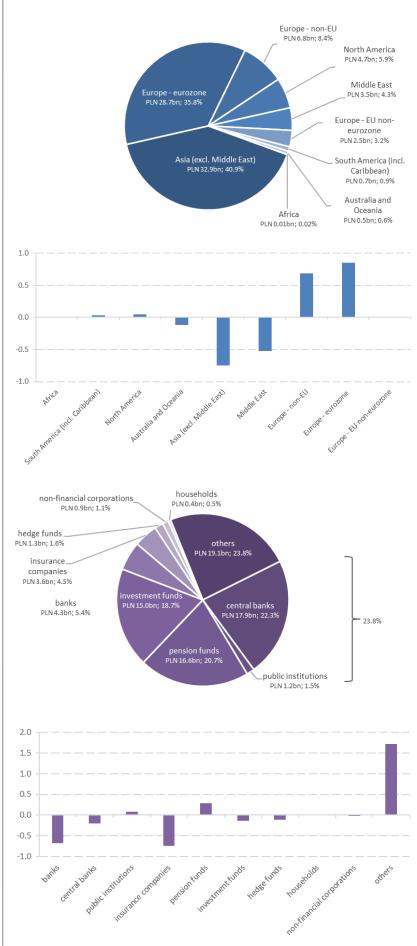
#### Institutional distribution of the domestic TS held by non-residents as of October 31, 2023, the chart presents data excluding omnibus accounts

Institutional structure of domestic TS held by non-residents, as well as geographical distribution, is well-diversified. The central banks and public institutions' share in foreign holdings amounted to 23.8% at the end of October 2023.

#### Change of debt in the domestic TS held by non-residents by institutions

change in October 2023, mom, PLN bn, the chart presents data excluding omnibus accounts

In October 2023 the highest increase was recorded by investors classified as "others" (PLN 1.7bn), while the highest decrease was noted by insurance companies (PLN 0.7bn).





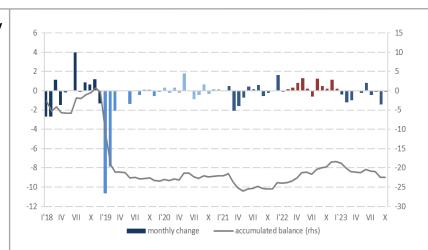
#### Change of debt in domestic TS held by non-resident central banks and public institutions change in October 2023, PLN bn

Central banks and public institutions' involvement decreased by PLN 0.1bn in October 2023. In the period from the end of January 2018 to the end of October 2023 portfolios of those entities decreased by PLN 22.5bn.



as of October 31, 2023, excluding omnibus accounts and central banks, countries with more than 1% share

Comment



Countries	Outstanding in nominal value (PLN m)	Share in non-residents holdings
Japan	15 003.3	24.0%
Luxembourg	9 612.2	15.4%
Netherlands (the)	9 491.3	15.2%
United Kingdom (the)	4 659.6	7.5%
United States	4 175.5	6.7%
Germany	4 106.0	6.6%
Ireland	3 521.2	5.6%
Singapore	1 637.3	2.6%
Switzerland	1 601.4	2.6%
France	1 148.0	1.8%
Denmark	1 006.5	1.6%
Czech Republic (the)	705.4	1.1%
United Arab Emirates (the)	683.8	1.1%
Cayman Islands (the)	647.4	1.0%
Bulgaria	635.9	1.0%
Others	3 806.9	6.1%
Total	62 441.8	100.0%

### Sebastian Skuza, Secretary of State, MoF

30-11-2023

The level of prefinancing of next year's gross borrowing requirements, resulting from early repurchases of bonds carried out at switch auctions, is approximately 7%.

One Treasury bond sale auctions is planned for December. No T-bill auctions are planned.

In October indebtness in domestic Treasury securities increased by PLN 7.8bn. The involvement of domestic non-banking sector increased by PLN 8.7bn, and involvement of foreign investors increased by PLN 0.4bn, while involvement of domestic banks decreased by PLN 1.4bn.

## MOF

## V. SUPPLY PLAN OF TREASURY SECURITIES IN DECEMBER 2023

	Auction date	Settlement date	Series	Planned offer (PLN m)*
	12 December 2023	14 December 2023	OK1025 / WZ11 WS0429 /DS11 possible other T-bo type	033 4 000-8 000
	*The final offer and the supply sultations with investors.	will be announced 2 days b	efore the auction, taking in	to account the market situation and co
	After the auction bonds will be	offered within additional sal	e at a minimum accepted o	clean price.
T-bond switching auction	T-bond switching auct	ions are not planned.		
Γ-bill auctions	Sale auctions of Treasu	ry bills are not planne	d.	
				_
	T-bond	Issue	e price	Coupon
		Issue (100.00 PLN 100.0	e price 10 PLN for rolling-over) 10 PLN Floa	Coupon Fixed: 3.00% ting (NBP reference rate + 0.00%
	T-bond OTS0324 3-month ROR1224 1-year DOR1225	Issue 100.0 (100.00 PLN 100.0 (99.90 PLN f 100.0	e price 10 PLN for rolling-over) 10 PLN or rolling-over) 10 PLN 10 PLN	Fixed: 3.00% ting (NBP reference rate + 0.00% 3.25% in the first coupon period ting (NBP reference rate + 0.50%
	T-bond OTS0324 3-month ROR1224 1-year DOR1225 2-year TOS1226	Issue Issue (100.00 PLN (100.00 PLN (99.90 PLN (99.90 PLN 100.0 (99.90 PLN 100.0 (99.90 PLN	e price 10 PLN for rolling-over) 10 PLN or rolling-over) 10 PLN 10 PLN 1	Fixed: 3.00% ting (NBP reference rate + 0.00% 5.25% in the first coupon period ting (NBP reference rate + 0.50% 5.50% in the first coupon period
	T-bondOTS0324 3-monthROR1224 1-yearDOR1225 2-yearDOR1225 2-yearTOS1226 3-yearCOI1227	Issue       100.0       (100.00 PLN)       100.0       (99.90 PLN)	e price 10 PLN for rolling-over) 10 PLN or rolling-over) 10 PLN or rolling-over) 10 PLN or rolling-over) 10 PLN or rolling-over) 10 PLN or rolling-over)	Fixed: 3.00% ting (NBP reference rate + 0.00% 6.25% in the first coupon period ting (NBP reference rate + 0.50% 5.50% in the first coupon period Fixed: 6.60% Floating (inflation rate + 1.25%);
	T-bondOTS0324 3-monthROR1224 1-yearDOR1225 2-yearTOS1226 3-yearTOS1226 3-yearCOl1227 4-yearED01233	Issue       100.0       (100.00 PLN)       (100.00 PLN)       (99.90 PLN)       (99.90 PLN)       (99.90 PLN)       (100.0)       (99.90 PLN)       (100.0)       (99.90 PLN)       (100.0)       (99.90 PLN)       (100.0)       (100.0)       (100.0)       (100.0)       (100.0)       (100.0)       (100.0)       (100.0)       (100.0)       (100.0)       (100.0)       (100.0)       (100.0)       (100.0)       (100.0)       (100.0)       (100.0)	P price   00 PLN for rolling-over)   00 PLN or rolling-over)	Fixed: 3.00% ting (NBP reference rate + 0.00% 6.25% in the first coupon period ting (NBP reference rate + 0.50% .50% in the first coupon period Fixed: 6.60% Floating (inflation rate + 1.25%); 6.75% in the first coupon period Floating (inflation rate + 1.50%);
-bill auctions Offer on the retail market	T-bondOTS03243-monthROR12241-yearDOR12252-yearTOS12263-yearCOl12274-year	Issue       100.0       (100.00 PLN       100.0       (99.90 PLN f       (99.90 PLN f       (99.90 PLN f       (99.90 PLN f       (100.0       (99.90 PLN f	e price 10 PLN for rolling-over) 10 PLN 10	Fixed: 3.00% ting (NBP reference rate + 0.00% 5.25% in the first coupon period ting (NBP reference rate + 0.50% 5.50% in the first coupon period Fixed: 6.60% Floating (inflation rate + 1.25%); 5.75% in the first coupon period